

RD4U-Board-CLD(2026)31

**REGISTER OF DAMAGE
CAUSED BY THE AGGRESSION OF THE RUSSIAN FEDERATION
AGAINST UKRAINE**

Board Decision

Category A2.3 – Serious personal injury

Group G-A2.3-000006

(Combatants with documentary evidence of injury)*

13 September 2026

The Hague

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** This Decision is final. It may be subject to editorial revision.*

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TECHNICAL SUMMARY

1. RCMS Group ID	G-A2.3-000006
2. Date of submission to the Board	1 September 2026
3. Claims category	A2.3
4. Description	Claims by combatants with documentary evidence of injury
5. Number of Claims	138
6. Submitted by Claimants on their own behalf	138
7. Submitted by Representatives using the issued Digital Authority	0
8. Submitted by a parent or guardian	0
9. Submitted through CPAS	0
10. Data from integrated registers or databases	Demographic Register
11. External data	No
12. Use of mass claims processing methods and techniques	Grouping
13. Use of AI in processing	No
14. Executive Director's recommendation	To record the Claims in the Register

I. INTRODUCTION

1. This group comprises 138 claims (Claims) in category A2.3 – Serious personal injury (Group).
2. The Claims have been reviewed by the Secretariat in accordance with Article 19 of the Rules Governing the Submission, Processing and Recording of Claims (Claims Rules).

II. METHODOLOGY

3. The Group was formed by the Secretariat according to the following criteria:
 - a. the Claims were submitted by natural persons who are Ukrainian nationals;
 - b. the Claims were submitted by Claimants on their own behalf;
 - c. the Claims were submitted by Claimants who had reached the age of majority at the time of submission;
 - d. as per the Claimants' submissions, the events causing the serious personal injuries occurred in the internationally recognised territory of Ukraine;
 - e. as per the Claimants' submissions, the events causing the serious personal injuries occurred on or after 24 February 2022;
 - f. as per the Claimants' submissions, the Claimants are military service members;
 - g. the Claims concern serious personal injuries, the existence of which is corroborated by documentary evidence;
 - h. as per the Claimants' submissions, the serious personal injuries were caused by: (i) shelling (air attack, artillery, mortar, small arms, other types of shelling), (ii) violent acts while in the temporarily occupied territories, (iii) the explosion of mines or other explosive devices, (iv) deprivation of liberty, (v) deprivation of liberty of military personnel while participating in military operations, (vi) violent acts during evacuation or voluntary displacement from the territory of hostilities or possible hostilities or temporarily occupied territories, or (vii) other events linked to the internationally wrongful acts of the Russian Federation;
 - i. the Claims fulfil the general requirements set out in Articles 10 and 13 of the Claims Rules, as well as the technical requirements prescribed by Article 17 of the Claims Rules; and
 - j. the Claims have not been the subject of a Board decision to date.

4. The Board has reviewed the criteria and the methodology applied by the Secretariat to identify and select the Claims in the Reparations Claims Management System (RCMS) for inclusion in the Group. Moreover, the Board has assessed the verification conducted by the Secretariat to ensure that the Claims meet the eligibility criteria.

III. ASSESSMENT

5. Article 6.5(c) of the Statute of the Register of Damage Caused by the Aggression of the Russian Federation against Ukraine (Statute) provides that the Board has the “ultimate authority in determining the eligibility of claims to be recorded in the Register, based on the recommendation of the Executive Director”. In accordance with Article 2.1 of the Statute, the Register’s role is to assess and determine the “eligibility of claims for inclusion in the Register” and to record eligible claims “for the purposes of their future examination and adjudication”. The Register does not have any adjudicative functions with respect to such claims, including a determination of responsibility and an allocation of any payments or compensation.
6. On this basis, the Board considers that in the performance of its functions under the Statute, its role is limited to ascertaining whether the criteria for the eligibility of claims submitted, as laid down in Article 2.2 of the Statute and Article 18 of the Claims Rules, have been met. This determination is made applying a *prima facie* standard of review of the evidence and the information provided in the recommendation of the Executive Director.
7. Pursuant to Article 18 of the Claims Rules, claims shall be eligible for recording if they meet the following criteria:
 - a. the claims are submitted by or on behalf of an eligible Claimant;
 - b. the claims are for damage, loss, or injury that occurred on or after 24 February 2022;
 - c. the claims are for damage, loss, or injury that occurred in the territory of Ukraine within its internationally recognised borders, extending to its territorial waters; and
 - d. the claims are for damage, loss, or injury that was caused by the Russian Federation’s internationally wrongful acts in or against Ukraine.
8. Claims cannot be recorded in the Register if they are manifestly unfounded.
9. The Claimants in the Group are natural persons of Ukrainian nationality who have submitted Claims on their own behalf. The Claims concern serious personal injuries sustained on or after 24 February 2022 based on the event date indicated by the Claimants as well as, where available, the event date recorded in the documentary evidence attached as proof of the serious personal injuries. The events causing the

serious personal injuries occurred within the internationally recognised territory of Ukraine based on the event location indicated by the Claimants as well as, where available, the event location recorded in the documentary evidence.

10. The Claims contain documentary evidence *prima facie* supporting the fact that the Claimants sustained serious personal injuries (such as medical certificates, medical receipts, or photos). The serious personal injuries were caused by: (i) shelling (air attack, artillery, mortar, small arms, other types of shelling), (ii) violent acts while in the temporarily occupied territories, (iii) the explosion of mines or other explosive devices,¹ (iv) deprivation of liberty, (v) deprivation of liberty of military personnel while participating in military operations, (vi) violent acts during evacuation or voluntary displacement from the territory of hostilities or possible hostilities or temporarily occupied territories, or (vii) other events linked to the internationally wrongful acts of the Russian Federation.
11. In addition, the Board notes that the Claims concern serious personal injuries sustained by Claimants who are military service members and may therefore qualify as combatants.² The Board recalls its previous determination that claims for serious personal injuries sustained by combatants can in principle be recorded in the Register if they otherwise meet the eligibility criteria, and that decisions on the merits of these claims and the underlying legal principles are for a future Claims Commission to make.³ The Board further recalls its previous determinations that the deaths and disappearances of combatants are *prima facie* linked to the aggression of the Russian Federation.⁴ Following that approach, in light of the ongoing hostilities, the role of combatants in those hostilities, and the fact that the injuries which are the subject of the Claims meet the seriousness threshold foreseen by paragraphs 3.2 and 3.3 of the Claim Form and Rules for claims category A2.3,⁵ the Board determines that serious personal injuries sustained by combatants are also *prima facie* linked to the aggression of the Russian Federation.
12. The Board therefore determines that the eligibility criteria in Article 18 of the Claims Rules for recording the Claims in the Register are met.

¹ See Board Decision on Group G-A2.3-000002 (23 September 2025) RD4U-Board-CLD(2025)17 [12].

² Claimants in the Group selected “military service member” as their special status. The description of this special status, as presented to Claimants when submitting their Claims in Diia, does not encompass non-combatant military personnel such as religious and medical personnel.

³ Board Decision on Group G-A2.3-000002 (n 1) [9].

⁴ See e.g. Board Decision on Group G-A2.1-000006 (9 December 2025, corrigendum 1 April 2026) RD4U-Board-CLD(2025)25-corr [12]; Board Decision on Group G-A2.2-000001 (18 June 2025, corrigenda 23 September 2025 and 29 April 2026) RD4U-Board-CLD(2025)11-corr2 [15].

⁵ Claim Form and Rules for claims category A2.3 – Serious personal injury (6 November 2024) RD4U-Board(2024)30-EN [3.2]-[3.3].

IV. DECISION

13. Pursuant to Articles 2.2 and 6.5(c) of the Statute and Articles 21(7) and (8) of the Claims Rules, the Claims in Group **G-A2.3-000006**, as listed in RCMS, shall be recorded in the Register.



Robert Spano

Chair of the Board of the Register of Damage for Ukraine

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