



RD4U-Board-CLD(2026)17

**REGISTER OF DAMAGE  
CAUSED BY THE AGGRESSION OF THE RUSSIAN FEDERATION  
AGAINST UKRAINE**

**Board Decision**

**Category A2.2 – Missing immediate family member**

**Group G-A2.2-000007**

**(Civilians, kinship verified by Register of Civil Status Acts, entry in Register of Missing Persons, last known whereabouts in areas of hostilities or occupation)**

29 April 2026

The Hague

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### TECHNICAL SUMMARY

<b>1. RCMS Group ID</b>	<b>G-A2.2-000007</b>
2. Date of submission to the Board	17 April 2026
3. Claims category	A2.2
4. Description	Claims concerning civilians with an entry in the Register of Missing Persons and information from the Register of Civil Status Acts confirming the immediate family relationship between Claimant and missing person, whose last known whereabouts were in an area subject to hostilities or occupation in Ukraine as per the List of Territories under Hostilities or Occupation
<b>5. Number of Claims</b>	<b>33</b>
6. Submitted by Claimants on their own behalf	33
7. Submitted by Representatives using the issued Digital Authority	0
8. Submitted by a parent or guardian	0
9. Submitted through CPAS	0
10. Data from integrated registers or databases	<ul style="list-style-type: none"> <li>• Demographic Register</li> <li>• Register of Civil Status Acts</li> <li>• Register of Missing Persons</li> </ul>
11. External data	List of Territories under Hostilities or Occupation
12. Use of mass claims processing methods and techniques	Grouping
13. Use of AI in processing	No



14. Executive Director's recommendation	To record the Claims in the Register
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## **I. INTRODUCTION**

1. This group comprises 33 claims (Claims) in category A2.2 – Missing immediate family member (Group).
2. The Claims have been reviewed by the Secretariat in accordance with Article 19 of the Rules Governing the Submission, Processing and Recording of Claims (Claims Rules).

## **II. METHODOLOGY**

3. The Group was formed by the Secretariat according to the following criteria:
  - a. the Claims were filed by natural persons who are Ukrainian nationals;
  - b. the Claims were filed by adult Claimants on their own behalf;
  - c. the immediate family relationship is confirmed by an entry in Ukraine's Register of Civil Status Acts (Register of Civil Status Acts);
  - d. the missing family member is registered in Ukraine's Unified Register of Persons Missing under Special Circumstances (Register of Missing Persons);
  - e. the missing family member is a civilian and does not hold a special status;
  - f. as per the Claimants' submissions, the disappearance occurred on or after 24 February 2022;
  - g. as per the Claimants' submissions, the family member went missing: (i) in the area of hostilities (during hostilities); (ii) in the territory of hostilities or possible hostilities (without participation in hostilities); during (iii) shelling (air attacks, artillery, mortar, small arms, other types of shelling); as a result of (iv) unlawful deprivation of liberty or abduction; or under (v) other circumstances linked to the internationally wrongful acts of the Russian Federation;
  - h. the Claims concern family members who remain missing at the time of submission of the Claim;<sup>1</sup>
  - i. the last known whereabouts of the missing person, as provided by the Claimant, are in Ukrainian territory that was under occupation or subject to active hostilities at the time the person went missing (as per the List of Territories under Hostilities or Occupation);
  - j. the Claims fulfil the general requirements set out in Articles 10 and 13 of the Claims Rules, as well as the technical requirements prescribed by Article 17 of the Claims Rules; and

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<sup>1</sup> Their file has not been assigned an end date by the Register of Missing Persons and therefore remains open.

- k. the Claims have not been the subject of a Board decision to date.
4. The Board has reviewed the criteria and the methodology applied by the Secretariat to identify and select the Claims in the Reparations Claims Management System (RCMS) for inclusion in the Group. Moreover, the Board has assessed the verification conducted by the Secretariat to ensure that the Claims meet the eligibility criteria.
  5. The Board recalls its previous determination that, in accordance with Article 19(3) of the Claims Rules, it is appropriate for the Secretariat to rely on data from the Register of Missing Persons as proof of the disappearance of a person.<sup>2</sup>
  6. The Board further recalls its previous determination that, in accordance with Article 19(3) of the Claims Rules,<sup>3</sup> it is appropriate for the Secretariat to rely on external data including Ukraine's List of Territories Where Combat Operations Are Being (Were) Conducted or Which Are Temporarily Occupied by the Russian Federation (List of Territories under Hostilities or Occupation).<sup>4</sup>

### III. ASSESSMENT

7. Article 6.5(c) of the Statute of the Register of Damage Caused by the Aggression of the Russian Federation against Ukraine (Statute) provides that the Board has the "ultimate authority in determining the eligibility of claims to be recorded in the Register, based on the recommendation of the Executive Director". In accordance with Article 2.1 of the Statute, the Register's role is to assess and determine the "eligibility of claims for inclusion in the Register" and to record eligible claims "for the purposes of their future examination and adjudication". The Register does not have any adjudicative functions with respect to such claims, including a determination of responsibility and an allocation of any payments or compensation.
8. On this basis, the Board considers that in the performance of its functions under the Statute, its role is limited to ascertaining whether the criteria for the eligibility of claims submitted, as laid down in Article 2.2 of the Statute and Article 18 of the Claims Rules, have been met. This determination is made applying a *prima facie* standard of review of the evidence and the information provided in the recommendation of the Executive Director.
9. Pursuant to Article 18 of the Claims Rules, claims shall be eligible for recording if they meet the following criteria:

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<sup>2</sup> See e.g. Board Decision on Group G-A2.2-000001 (18 June 2025, corrigendum 23 September 2025) RD4U-Board-CLD(2025)11-corr [5].

<sup>3</sup> See e.g. Board Decision on G-A3.6-000001 (9 December 2025) RD4U-Board-CLD(2025)30 [5].

<sup>4</sup> Resolution of the Cabinet of Ministers of Ukraine on Approval of the List of Territories Where Combat Operations Are Being (Were) Conducted or Which Are Temporarily Occupied by the Russian Federation No. 376 (28 February 2025).

- a. the claims are submitted by or on behalf of an eligible Claimant;
  - b. the claims are for damage, loss, or injury that occurred on or after 24 February 2022;
  - c. the claims are for damage, loss, or injury that occurred in the territory of Ukraine within its internationally recognised borders, extending to its territorial waters; and
  - d. the claims are for damage, loss, or injury that was caused by the Russian Federation's internationally wrongful acts in or against Ukraine.
10. Claims cannot be recorded in the Register if they are manifestly unfounded.
  11. The Claimants in the Group are natural persons of Ukrainian nationality who have submitted Claims on their own behalf. The Claims contain data from the Register of Civil Status Acts, which confirms the immediate family relationship between the Claimant and the missing person, as foreseen by paragraphs 3.4 and 3.5 of the Claim Form and Rules for claims category A2.2.<sup>5</sup> In previous decisions, the Board has already noted that a relevant entry in the Register of Civil Status Acts constitutes proof of the existence of such family relationship.<sup>6</sup>
  12. The Claims concern immediate family members who went missing on or after 24 February 2022 based on the date of event indicated by the Claimants.
  13. The Claims concern persons who went missing in the internationally recognised territory of Ukraine, as indicated by the Claimants.
  14. The Claims concern civilians whose disappearance, as per the Claimants' submissions, occurred: (i) in the area of hostilities (during hostilities); (ii) in the territory of hostilities or possible hostilities (without participation in hostilities); during (iii) shelling (air attacks, artillery, mortar, small arms, other types of shelling); as a result of (iv) unlawful deprivation of liberty or abduction; or under (v) other circumstances linked to the internationally wrongful acts of the Russian Federation. The Claims are supported by an entry in the Register of Missing Persons.
  15. In addition, the Claims concern individuals whose last known whereabouts, as per the Claimants' statements, were located in areas that were either under occupation by the Russian Federation or subject to active hostilities.<sup>7</sup> Accordingly, the Board considers that their disappearance is *prima facie* linked to the internationally wrongful acts of the Russian Federation.

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<sup>5</sup> Claim Form and Rules for claims category A2.2 – Missing immediate family member (8 July 2024, revised 6 November 2024) RD4U-Board(2024)18-Rev1-EN [3.4]-[3.5].

<sup>6</sup> See e.g. Board Decision on Group G-A2.2-000001 (n 2) [11].

<sup>7</sup> As defined by the List of Territories under Hostilities or Occupation referred to in paragraph 6 above.

16. The Board therefore determines that the eligibility criteria in Article 18 of the Claims Rules for recording the Claims in the Register are met.

**IV. DECISION**

17. Pursuant to Articles 2.2 and 6.5(c) of the Statute and Articles 21(7) and (8) of the Claims Rules, the Claims in Group **G-A2.2-000007**, as listed in RCMS, shall be recorded in the Register.



Robert Spano

Chair of the Board of the Register of Damage for Ukraine

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