

RD4U-Board-CLD(2025)17

**REGISTER OF DAMAGE
CAUSED BY THE AGGRESSION OF THE RUSSIAN FEDERATION
AGAINST UKRAINE**

Board Decision

Category A2.3 - Serious Personal Injury

Group G-A2.3-000002

(combatants with documentary evidence of injury)

23 September 2025

The Hague

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TECHNICAL SUMMARY	2
I. INTRODUCTION	3
II. METHODOLOGY.....	3
III. ASSESSMENT	4
IV. DECISION	5

TECHNICAL SUMMARY

1. RCMS Group ID	G-A2.3-000002
2. Date of submission to the Board	18 September 2025
3. Category of Claims in the Group	A2.3 - Serious Personal Injury
4. Description	Claims concerning combatants with documentary evidence of injury
5. Number of Claims	75
6. Submitted by Claimants on their own behalf	75
7. Submitted by Representatives using Digital Authority	0
8. Submitted by a parent or guardian	0
9. Submitted through CPAS	0
10. Data from integrated registers or databases	• Demographic Register
11. External data	No
12. Use of mass claims processing methods and techniques	Grouping
13. Use of AI in processing	No
14. Executive Director's recommendation	To record all Claims in the Register

I. INTRODUCTION

1. This Group comprises 75 claims (Claims) in category A2.3 - Serious Personal Injury.
2. The Claims have been reviewed by the Secretariat in accordance with Article 19 of the Claims Rules.

II. METHODOLOGY

3. The following criteria were applied by the Secretariat to identify the Claims in this Group:
 - a. the Claims were filed by natural persons who are Ukrainian nationals;
 - b. the Claims were filed by adults on their own behalf;
 - c. the Claims concern serious personal injury;
 - d. the Claimants are members of the Ukrainian Armed Forces (excluding non-combatant personnel);
 - e. the events causing the injury occurred in the internationally recognised territory of Ukraine;
 - f. as per the Claimants' submissions, the injury was caused by: (i) shelling, (ii) violent acts in temporarily occupied territories, (iii) the explosion of mines or other explosive devices, or (iv) other events linked to the internationally wrongful acts of the Russian Federation;
 - g. the Claims contain documents *prima facie* supporting the Claimant's statement regarding the existence of injury and the causal link between the injury and the internationally wrongful acts of the Russian Federation;
 - h. the events causing the serious personal injury occurred on or after 24 February 2022; and
 - i. the Claims fulfil the general requirements set out in Articles 10 and 13 of the Claims Rules, as well as the technical requirements prescribed by Article 17 of the Claims Rules.
4. The Board has reviewed the criteria and the methodology applied by the Secretariat to identify and select the Claims in the Reparations Claims Management System (RCMS) for inclusion in this Group. Moreover, the Board has assessed the verification conducted by the Secretariat to ensure that the Claims meet the eligibility criteria.

III. ASSESSMENT

5. Article 6.5(c) of the Statute of the Register of Damage Caused by the Aggression of the Russian Federation against Ukraine (Statute) provides that the Board has the “ultimate authority in determining the eligibility of claims to be recorded in the Register, based on the recommendation of the Executive Director”. In accordance with Article 2.1 of the Statute, the Register’s role is to assess and determine the “eligibility of claims for inclusion in the Register” and to record eligible claims “for the purposes of their future examination and adjudication”. The Register does not have any adjudicative functions with respect to such claims, including a determination of responsibility and an allocation of any payments or compensation.
6. On this basis, the Board considers that in the performance of its functions under the Statute, its role is limited to ascertaining whether the criteria for the eligibility of claims submitted, as laid down in Article 2.2 of the Statute and Article 18 of the Claims Rules, have been met. This determination is made applying a *prima facie* standard of review of the evidence and information in the recommendation of the Executive Director.
7. Pursuant to Article 18 of the Claims Rules, claims shall be eligible for recording if they meet the following criteria:
 - a. the claims are submitted by or on behalf of an eligible Claimant;
 - b. the claims are for damage, loss or injury that occurred on or after 24 February 2022;
 - c. the claims are for damage, loss or injury that occurred in the territory of Ukraine within its internationally recognised borders, extending to its territorial waters; and
 - d. the claims are for damage, loss or injury that was caused by the Russian Federation’s internationally wrongful acts in or against Ukraine.
8. Claims cannot be recorded in the Register if they are manifestly unfounded.
9. The Claimants in this Group are natural persons of Ukrainian nationality who have submitted Claims on their own behalf. The Board notes that the Claims in this Group concern serious personal injuries sustained by individuals who are members of the Ukrainian Armed Forces and may therefore qualify as combatants.¹ The Board recalls its previous determinations that claims for the death or disappearance of combatants can be recorded in the Register if they otherwise meet the applicable eligibility criteria, and that decisions on the merits of these claims and the underlying legal principles are

¹ This Group does not include claims concerning members of the Ukrainian Armed Forces who do not qualify as combatants, such as medical and religious personnel.

for a future Claims Commission.² This finding also applies to Claims concerning serious personal injuries. Therefore, the Board decides that Claims in this Group can in principle be recorded in the Register if they otherwise meet the applicable eligibility criteria.

10. The Claims concern serious personal injury. All injuries incurred were caused on or after 24 February 2022 based on the date of event indicated by the Claimants, as well as the medical certificates or other documentary evidence (such as police reports, judicial documents, or photos) attached. The events causing the injuries in question occurred within the internationally recognised borders of Ukraine.
11. The Claims concern injuries caused by: (i) shelling, (ii) violent acts in temporarily occupied territories, (iii) the explosion of mines or other explosive devices, or (iv) other events linked to the internationally wrongful acts of the Russian Federation. The Claims further contain documents *prima facie* supporting the Claimant's statement regarding the causal link between the event in question and the internationally wrongful acts of the Russian Federation.
12. With regard to injuries caused by landmines, the Board notes that it is impossible to determine in each case whether the device in question was deployed by the Russian Federation or Ukraine. However, in line with international precedent, the Board considers that for the purpose of recording a Claim, injuries caused by landmines are a direct and foreseeable consequence of the aggression of the Russian Federation in or against Ukraine irrespective of the party that deployed them.³
13. The Board therefore determines that the eligibility criteria in Article 18 of the Claims Rules for recording the Claims in the Register are met.

IV. DECISION

14. Pursuant to Articles 2.2 and 6.5(c) of the Statute and Articles 21(7) and (8) of the Claims Rules, the Claims in Group **G-A2.3-000002**, as listed in RCMS, shall be recorded in the Register.



Robert Spano
Chair of the Board of the Register of Damage for Ukraine

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² Board Decision on Group G-A2.1-000002 (17 March 2025) RD4U-Board-CLD(2025)04 [7], [11]; Board Decision on Group G-A2.2-000001 (18 June 2025, corrigendum 23 September 2025) RD4U-Board-CLD(2025)11-corr [8], [15].

³ See Eritrea-Ethiopian Claims Commission, *Ethiopia's Damages Claim*, Final Award, 17 August 2009, XXV RIAA 631 [391] ("The Commission holds that deaths and injuries caused by landmines justify compensation, if they resulted from mines that were laid in the areas and during the periods for which Eritrea bears *jus ad bellum* liability. This includes deaths and injuries resulting from detonations occurring after the liability periods, and to casualties resulting from mines laid by either Party").