

RD4U-Board-CLD(2025)16

**REGISTER OF DAMAGE
CAUSED BY THE AGGRESSION OF THE RUSSIAN FEDERATION
AGAINST UKRAINE**

Board Decision

Category A2.3 - Serious Personal Injury

Group G-A2.3-000001

(civilians with documentary evidence of injury)

23 September 2025

The Hague

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TECHNICAL SUMMARY

1. RCMS Group ID	G-A2.3-000001
2. Date of submission to the Board	18 September 2025
3. Category of Claims in the Group	A2.3 - Serious Personal Injury
4. Description	Claims concerning civilians with documentary evidence of injury
5. Number of Claims	39
6. Submitted by Claimants on their own behalf	39
7. Submitted by Representatives using Digital Authority	0
8. Submitted by a parent or guardian	0
9. Submitted through CPAS	0
10. Data from integrated registers or databases	• Demographic Register
11. External data	No
12. Use of mass claims processing methods and techniques	Grouping
13. Use of AI in processing	No
14. Executive Director's recommendation	To record all Claims in the Register

I. INTRODUCTION

1. This Group comprises 39 claims (Claims) in category A2.3 - Serious Personal Injury.
2. The Claims have been reviewed by the Secretariat in accordance with Article 19 of the Claims Rules.

II. METHODOLOGY

3. The following criteria were applied by the Secretariat to identify the Claims in this Group:
 - a. the Claims were filed by natural persons who are Ukrainian nationals;
 - b. the Claims were filed by adults on their own behalf;
 - c. the Claims concern serious personal injury;
 - d. the Claimants are civilians and do not belong to the Ukrainian Armed Forces or the Ukrainian Territorial Defence;
 - e. the events causing the injury occurred in the internationally recognised territory of Ukraine;
 - f. as per the Claimants' submissions, the injury was caused by: (i) shelling, (ii) violent acts in temporarily occupied territories, or (iii) other events linked to the internationally wrongful acts of the Russian Federation;
 - g. the Claims contain documents *prima facie* supporting the Claimant's statement regarding the existence of injury and the causal link between the injury and the internationally wrongful acts of the Russian Federation;
 - h. the events causing the serious personal injury occurred on or after 24 February 2022; and
 - i. the Claims fulfil the general requirements set out in Articles 10 and 13 of the Claims Rules, as well as the technical requirements prescribed by Article 17 of the Claims Rules.
4. The Board has reviewed the criteria and the methodology applied by the Secretariat to identify and select the Claims in the Reparations Claims Management System (RCMS) for inclusion in this Group. Moreover, the Board has assessed the verification conducted by the Secretariat to ensure that the Claims meet the eligibility criteria.

III. ASSESSMENT

5. Article 6.5(c) of the Statute of the Register of Damage Caused by the Aggression of the Russian Federation against Ukraine (Statute) provides that the Board has the “ultimate authority in determining the eligibility of claims to be recorded in the Register, based on the recommendation of the Executive Director”. In accordance with Article 2.1 of the Statute, the Register’s role is to assess and determine the “eligibility of claims for inclusion in the Register” and to record eligible claims “for the purposes of their future examination and adjudication”. The Register does not have any adjudicative functions with respect to such claims, including a determination of responsibility and an allocation of any payments or compensation.
6. On this basis, the Board considers that in the performance of its functions under the Statute, its role is limited to ascertaining whether the criteria for the eligibility of claims submitted, as laid down in Article 2.2 of the Statute and Article 18 of the Claims Rules, have been met. This determination is made applying a *prima facie* standard of review of the evidence and information in the recommendation of the Executive Director.
7. Pursuant to Article 18 of the Claims Rules, claims shall be eligible for recording if they meet the following criteria:
 - a. the claims are submitted by or on behalf of an eligible Claimant;
 - b. the claims are for damage, loss or injury that occurred on or after 24 February 2022;
 - c. the claims are for damage, loss or injury that occurred in the territory of Ukraine within its internationally recognised borders, extending to its territorial waters; and
 - d. the claims are for damage, loss or injury that was caused by the Russian Federation’s internationally wrongful acts in or against Ukraine.
8. Claims cannot be recorded in the Register if they are manifestly unfounded.
9. The Claimants in this Group are natural persons of Ukrainian nationality who have submitted Claims on their own behalf. The Claims concern serious personal injury. All injuries incurred were caused on or after 24 February 2022 based on the date of event indicated by the Claimants, as well as the medical certificates or other documentary evidence (such as police reports, judicial documents, or photos) attached. The events causing the injuries in question occurred within the internationally recognised borders of Ukraine.
10. The Claims concern injuries caused by: (i) shelling, (ii) violent acts in temporarily occupied territories, or (iii) other events linked to the internationally wrongful acts of the Russian Federation. The Claims further contain documents *prima facie* supporting

the Claimant's statement regarding the causal link between the event in question and the internationally wrongful acts of the Russian Federation.

11. The Board therefore determines that the eligibility criteria in Article 18 of the Claims Rules for recording the Claims in the Register are met.

IV. **DECISION**

12. Pursuant to Articles 2.2 and 6.5(c) of the Statute and Articles 21(7) and (8) of the Claims Rules, the Claims in Group **G-A2.3-000001**, as listed in RCMS, shall be recorded in the Register.



Robert Spano
Chair of the Board of the Register of Damage for Ukraine

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