

**Conference of Participants of the  
Register of Damage for Ukraine**

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The Hague, 02 April 2025

**Quarterly report by the Board of the Register of Damage for Ukraine**

On behalf of the Board of the Register of Damage Caused by the Aggression of the Russian Federation against Ukraine, I have the honour to transmit the Board's Quarterly Report 2025/1 to the Conference of Participants in accordance with Article 6.9 of the Statute of the Register of Damage Caused by the Aggression of the Russian Federation against Ukraine.

Yours sincerely,



Robert Spano

Chair of the Board of the  
Register of Damage for Ukraine

**Quarterly Report 2025/1**  
**by the Board of the Register of Damage**  
**Caused by the Aggression of the Russian Federation against Ukraine**  
**to the Conference of Participants**

## Introduction

1. The Board of the Register of Damage Caused by the Aggression of the Russian Federation against Ukraine (“the Board” and “the Register” respectively) held its 6<sup>th</sup> meeting in Warsaw, Poland, and Kyiv, Ukraine, from 15 to 21 March 2025.
2. On the agenda were administrative matters and formalities, updates by the Executive Director on the work of the Register, including IT matters, consideration of revised claim forms and rules, outreach to potential claimants, and the Board’s assessment and decisions on recommendations presented by the Executive Director on the eligibility of claims for recording in the Register.
3. During its meeting in Warsaw, the Board attended a luncheon hosted by Ms. Henryka Mościcka-Dendys, Undersecretary of State at the Ministry of Foreign Affairs of the Republic of Poland. The Board also met with representatives of eight Polish civil society organisations supporting individuals affected by Russia’s aggression against Ukraine. The exchange provided valuable insights into the challenges faced by those impacted and underscored the importance of coordinated efforts to ensure access to justice and redress. The organisations expressed interest in collaborating with the Register to raise awareness of its mandate among Ukrainians in Poland. The Secretariat has since followed up to explore potential avenues for cooperation and establish a framework for engagement.
4. The Board wishes to express its gratitude to the Polish Ministry of Foreign Affairs for its support in organising the meeting in Warsaw.
5. During its visit to Kyiv, the Board engaged in high-level meetings with key Ukrainian officials, victims of Russia’s aggression, civil society representatives, and international partners. The delegation met with Prime Minister Denys Shmyhal, Deputy Head of the Office of the President Iryna Mudra, and Deputy Minister of Justice Liudmyla Suhak to announce the launch of six new claims categories. Further discussions with Deputy Prime Minister and Minister of Justice Olha Stefanishyna led to the signing of a Memorandum of Cooperation, ensuring free legal assistance for individuals submitting claims. The Board also met with Acting Prosecutor General Oleksiy Khomenko, securing an agreement to access crucial evidence collected by Ukrainian law enforcement agencies. Additional engagements included meetings with Members of Parliament, Parliament’s Commissioner for Human Rights and the Ombudsperson’s office, legal experts, business leaders, and the UN Human Rights Monitoring Mission in Ukraine.

The visit underscored the Register's commitment to strengthening partnerships and ensuring justice for those affected by the war. Further details can be found in the Board's statement in Annex I.

### Report under Article 6.9 of the Statute

6. Under Article 6.9 of the Statute, the Board is to provide quarterly reports to the Conference of Participants ("Conference"). Such reports shall include the number of claims received and the number of eligible claims recorded in the Register, the relevant categories and the total amount of compensation sought (if applicable). Such reports shall also include the summary of other significant factual or legal matters relevant to the work of the Register.

RCMS Data <sup>1</sup>					
Claims Category	Date opened	Claims		Approximate amount of compensation sought, EUR	
		Received	Recorded	In received claims	In recorded claims
A1.1 – Involuntary Internal Displacement	19.03.2025	724	-	n/a	n/a
A2.1 – death of an immediate family member	16.01.2025	2,372	387	n/a	n/a
A2.2 – missing immediate family member	12.03.2025	1,711	-	n/a	n/a
A2.3 – serious personal injury	19.03.2025	34	-	n/a	n/a
A2.4 – sexual violence	19.03.2025	10	-	n/a	n/a
A2.5 – torture, inhuman or degrading treatment or punishment	19.03.2025	25	-	n/a	n/a
A2.6 – deprivation of liberty	19.03.2025	27	-	n/a	n/a
A2.7 – forced labour or service	19.03.2025	16	-	n/a	n/a
A3.1 – damage or destruction of residential property	02.04.2024	15,346	4,902	<b>868 million<sup>2</sup></b>	<b>176 million<sup>3</sup></b>
<b>Total</b>		<b>20,256</b>	<b>5,289</b>	<b>868 million</b>	<b>176 million</b>

<sup>1</sup> All information as of 14:00 CET on 21 March 2025.

<sup>2</sup> Based on 13,488 claims that indicated the amount of compensation sought. The other 1,858 claims did not indicate such amounts.

<sup>3</sup> Based on 4,148 recorded claims that indicated the amount of compensation sought. The other 754 recorded claims did not indicate such amounts.

### Consideration of proposals for revision of certain Claim Forms and Rules

7. The Board adopted revisions to Claim Form B1.4/C1.4 as set out in document RD4U-Board(2024)22-REV1 and decided to propose the revised claim form to the Conference of Participants for approval in accordance with Article 6(5)(b) of the Statute.
8. The Board adopted revisions to the Rules on the Use of Representatives as set out in document RD4U-Board(2024)24-rev1 and decided to propose the revised Rules to the Conference of Participants for approval in accordance with Article 6(5)(b) of the Statute.

### Decisions on eligibility of claims for recording in the Register

9. On the basis of the recommendation by the Executive Director and the Board's assessment, the Board decided to adopt two decisions ([RD4U-Board-CLD\(2025\)01](#) and [RD4U-Board-CLD\(2025\)02](#)) on the recording of 4074 Category A3.1 claims and two decisions ([RD4U-Board-CLD\(2025\)03](#) and [RD4U-Board-CLD\(2025\)04](#)) on the recording of 387 Category A2.1 claims in the Register.
10. The Board adopted corrigenda to two decisions relating to claims category A3.1 as set out in documents [RD4U-Board-CLD\(2024\)01-corr](#) and [RD4U-Board-CLD\(2024\)02-corr](#).

### Statement

11. The Board also decided to issue a public statement (Annex I).

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Annex I

*[published on 24 March 2025 on the Register's website]*

**Board of the Register of Damage for Ukraine Concludes a Significant Visit to Kyiv, Expanding Support for Victims**

The Board and Executive Director of the Register of Damage for Ukraine (RD4U) successfully concluded a two-day visit to Kyiv, marking an important step forward in bringing justice for victims of Russia's aggression. Central to the visit was the [announcement of the launch of six new claims categories](#), significantly increasing access to justice for those most severely affected by the war. These newly introduced categories encompass involuntary internal displacement, serious personal injury, sexual violence, torture, deprivation of liberty, and forced labour.

This announcement was made at a meeting with the Prime Minister of Ukraine, Denys Shmyhal, Deputy Head of the Office of the President, Iryna Mudra, and Deputy Minister of Justice, Liudmyla Suhak. The Prime Minister welcomed these new developments, reaffirming Ukraine's commitment to ensuring comprehensive support and reparations for victims.

The Executive Director of RD4U [concluded a pivotal Memorandum of Cooperation](#) with the Ministry of Justice of Ukraine and the Coordination Centre for Legal Aid during a meeting with the Deputy Prime Minister for European and Euro-Atlantic Integration and Minister of Justice of Ukraine, Olha Stefanishyna. This Memorandum will ensure that all individuals who seek to submit claims to the Register will get the necessary legal support free of charge. This will enhance access to justice for the victims of the war.

During the visit, the RD4U delegation met with the Acting Prosecutor General Oleksiy Khomenko, and [signed an agreement](#) that sets a framework for granting the Register crucial access to evidence collected by Ukrainian law enforcement agencies, significantly strengthening the Register's ability to assess claims for recording and to ensure accurate documentation of war-related damage.

Further engagements included [deeply impactful conversations with victims and survivors of war crimes](#), underscoring the critical human dimension of the Register's work. This emotional exchange reinforced RD4U's ongoing commitment to ensuring that victims' voices are heard.

The Board of RD4U and its Executive Director engaged in dialogue with Members of Parliament, the Parliament's Commissioner for Human Rights and the Ombudsperson's office, legal experts at the Ukrainian Bar Association, and business leaders at the Kyiv School of Economics, as well as a meeting with the UN Human Rights Monitoring Mission in Ukraine.

The delegation also visited Borodyanka to pay tribute to victims and to engage directly with local community representatives.

The Board concluded its visit by reaffirming the Register's collaboration with the Civil Society Coordination Platform, emphasizing the essential role of civil society organisations in achieving justice and reparations for affected communities.

The Register of Damage for Ukraine remains committed to strengthening support and access to justice for all victims of the war.

***Statement of the Board of the Register of Damage for Ukraine following the Visit to Kyiv***

*"Our visit to Kyiv was profoundly moving and deeply humbling. Hearing directly from survivors of war crimes strengthened our resolve and underscored the critical importance of our mission. Each claim submitted to the Register represents an individual's story of loss, resilience, and determination for justice. We honour their courage and reaffirm our unwavering commitment to acknowledging their suffering and supporting meaningful pathways towards compensation.*

*We express sincere appreciation for the steadfast dedication of Ukraine's leaders, legal experts, and civil society partners, whose tireless efforts enhance our shared pursuit of justice and accountability. The agreements reached and the launching of new claims categories represent significant, practical steps towards restoring dignity to those who have endured unimaginable hardship and suffering.*

*We leave Kyiv inspired and resolute. The path to justice may be long, but through continued collaboration, perseverance, and respect for the strength of those we serve, we remain dedicated to ensuring that victims' voices are heard, their rights protected, and their sacrifices fully recognised."*

**Recording of claims**

The Board advanced the claims process for victims of Russia's war against Ukraine by adopting key decisions to record claims in categories A2.1 (death of immediate family members) and A3.1 (damage or destruction of residential property).

Four decisions recorded a total of 4,461 claims after thorough verification to ensure accuracy. These include claims for destroyed homes from various Ukrainian locations previously verified by Ukraine's Register of Damaged and Destroyed Property (RDDP) and claims from Mariupol, Sievierodonetsk, and Popasna, further validated through satellite imagery.

Among the recorded claims, there are 387 claims regarding the death of immediate family members – including deaths of civilians and members of the Ukrainian Armed Forces and Territorial Defence – addressed for the first time since the opening of Category A2.1 for submission of claims on 16 January 2025. Verification relied on data from Ukraine's Register of Civil Status Acts, along with death certificates, medical records and other evidence provided by claimants.

Recording these claims safeguards victims' rights and establishes a foundation for future compensation mechanisms, including a claims commission and a compensation fund. These decisions underscore the Register's commitment to justice and transparent reparations for those affected.

## Register of Damage for Ukraine

The Register of Damage for Ukraine, established under the auspices of the Council of Europe, serves as an essential step toward an international compensation mechanism. [Currently, claims can be submitted in nine categories:](#)

- A1.1 (involuntary internal displacement)
- A2.1 (death of an immediate family member)
- A2.2 (missing immediate family member)
- A2.3 (serious personal injury)
- A2.4 (sexual violence)
- A2.5 (torture, inhuman or degrading treatment or punishment)
- A2.6 (deprivation of liberty)
- A2.7 (forced labour or service)
- A3.1 (damage or destruction of residential immovable property)

Additional categories of claims will be launched in due course.

The Register continues to encourage all eligible individuals to submit their claims. Information on claims categories, eligibility criteria, and submission procedures is available on the Register's website.