



RD4U-Board-CLD(2026)01

**REGISTER OF DAMAGE
CAUSED BY THE AGGRESSION OF THE RUSSIAN FEDERATION
AGAINST UKRAINE**

Board Decision

Category A3.1 – Damage or destruction of residential immovable property

Group G-A3.1-000014

(Avdiivka, Vuhledar, and Vovchansk claims)

1 April 2026

The Hague

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TECHNICAL SUMMARY

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| 1. RCMS Group ID | G-A3.1-000014 |
| 2. Date of submission to the Board | 3 March 2026 |
| 3. Claims category | A3.1 |
| 4. Description | Claims concerning properties located in Avdiivka (event dates between 24 February 2022 and 28 February 2024), Vuhledar (event dates between 24 February 2022 and 30 September 2024), and Vovchansk (event dates on or after 10 May 2024) |
| 5. Number of Claims | 1,026 |
| 6. Submitted by Claimants on their own behalf | 1,026 |
| 7. Submitted by Representatives using the issued Digital Authority | 0 |
| 8. Submitted by a parent or guardian | 0 |
| 9. Submitted through CPAS | 0 |
| 10. Data from integrated registers or databases | <ul style="list-style-type: none"> • Demographic Register • Property Register |
| 11. External data | <ul style="list-style-type: none"> • Satellite imagery, UN reports, media reports on Avdiivka, Vuhledar, and Vovchansk • List of Territories under Hostilities or Occupation |
| 12. Use of mass claims processing methods and techniques | Grouping |
| 13. Use of AI in processing | No |
| 14. Executive Director's recommendation | To record the Claims in the Register |

I. INTRODUCTION

1. This group comprises 1,026 claims (Claims) in category A3.1 – Damage or destruction of residential immovable property (Group).
2. The Claims have been reviewed by the Secretariat in accordance with Article 19 of the Rules Governing the Submission, Processing and Recording of Claims (Claims Rules).

II. METHODOLOGY

3. The Group was formed by the Secretariat according to the following criteria:
 - a. the Claims were filed by natural persons who are Ukrainian nationals;
 - b. the Claims were filed by adult Claimants on their own behalf;
 - c. the Claims concern damage or destruction of residential immovable property located in the cities of Avdiivka, Donetsk Oblast, Vuhledar, Donetsk Oblast, or Vovchansk, Kharkiv Oblast, in Ukraine;
 - d. the Claims concern properties included in Ukraine's Register of Property Rights to Immovable Property (Property Register);
 - e. the Claims concern properties that are not included in Ukraine's Register of Damaged and Destroyed Property (RDDP);
 - f. as per the Claimants' submissions, the events causing the damage or destruction occurred: (i) between 24 February 2022 and 28 February 2024 for the properties located in Avdiivka; (ii) between 24 February 2022 and 30 September 2024 for the properties located in Vuhledar; and (iii) on or after 10 May 2024 for the properties located in Vovchansk;
 - g. as per the Claimants' submissions, the damage or destruction: was caused by (i) aerial attacks, (ii) artillery shelling, (iii) combat in frontal or prefrontal areas; was sustained (iv) while under occupation; or was caused by (v) other events linked to the internationally wrongful acts of the Russian Federation;
 - h. the Claims fulfil the general requirements set out in Articles 10 and 13 of the Claims Rules, as well as the technical requirements prescribed by Article 17 of the Claims Rules; and
 - i. the Claims have not been the subject of a Board decision to date.
4. The Board has reviewed the criteria and the methodology applied by the Secretariat to identify and select the Claims in the Reparations Claims Management System (RCMS)

for inclusion in the Group. Moreover, the Board has assessed the verification conducted by the Secretariat to ensure that the Claims meet the eligibility criteria.

5. The Board recalls its previous determinations that, in accordance with Article 19(3) of the Claims Rules, it is appropriate for the Secretariat to rely on external data such as satellite imagery and Ukraine's List of Territories Where Combat Operations Are Being (Were) Conducted or Which Are Temporarily Occupied by the Russian Federation (List of Territories under Hostilities or Occupation),¹ in addition to evidence contained in the Claims.²

III. ASSESSMENT

6. Article 6.5(c) of the Statute of the Register of Damage Caused by the Aggression of the Russian Federation against Ukraine (Statute) provides that the Board has the “ultimate authority in determining the eligibility of claims to be recorded in the Register, based on the recommendation of the Executive Director”. In accordance with Article 2.1 of the Statute, the Register's role is to assess and determine the “eligibility of claims for inclusion in the Register” and to record eligible claims “for the purposes of their future examination and adjudication”. The Register does not have any adjudicative functions with respect to such claims, including a determination of responsibility and an allocation of any payments or compensation.
7. On this basis, the Board considers that in the performance of its functions under the Statute, its role is limited to ascertaining whether the criteria for the eligibility of claims submitted, as laid down in Article 2.2 of the Statute and Article 18 of the Claims Rules, have been met. This determination is made applying a *prima facie* standard of review of the evidence and information provided in the recommendation of the Executive Director.
8. Pursuant to Article 18 of the Claims Rules, claims shall be eligible for recording if they meet the following criteria:
 - a. the claims are submitted by or on behalf of an eligible Claimant;
 - b. the claims are for damage, loss, or injury that occurred on or after 24 February 2022;

¹ Resolution of the Cabinet of Ministers of Ukraine on Approval of the List of Territories Where Combat Operations Are Being (Were) Conducted or Which Are Temporarily Occupied by the Russian Federation No. 376 (28 February 2025).

² See e.g. Board Decision on G-A3.1-000002 (12 December 2024, corrigendum 16 March 2025) RD4U-Board-Sec-CLD(2024)02-corr [5] (with respect to satellite imagery); Board Decision on G-A3.6-000001 (9 December 2025) RD4U-Board-CLD(2025)30 [5] (with respect to the List of Territories under Hostilities or Occupation).

- c. the claims are for damage, loss, or injury that occurred in the territory of Ukraine within its internationally recognised borders, extending to its territorial waters; and
 - d. the claims are for damage, loss, or injury that was caused by the Russian Federation's internationally wrongful acts in or against Ukraine.
9. Claims cannot be recorded in the Register if they are manifestly unfounded.
10. The Claimants in the Group are natural persons of Ukrainian nationality who have submitted Claims on their own behalf. The Claims concern damage or destruction that occurred in the cities of Avdiivka, Donetsk Oblast, Vuhledar, Donetsk Oblast, or Vovchansk, Kharkiv Oblast, all of which are located within the internationally recognised territory of Ukraine. The Claims concern damage or destruction that occurred between 24 February 2022 and 28 February 2024 for the properties located in Avdiivka, between 24 February 2022 and 30 September 2024 for the properties located in Vuhledar, and on or after 10 May 2024 for the properties located in Vovchansk, based on the event date indicated by the Claimants.
11. The Claims concern properties that are included in the Property Register and relate to damage or destruction that, based on the Claimants' submissions: was caused by (i) aerial attacks, (ii) artillery shelling, (iii) combat in frontal or prefrontal areas; was sustained (iv) while under occupation; or was caused by (v) other events linked to the internationally wrongful acts of the Russian Federation.
12. As noted in previous decisions, the Board considers that the inclusion of a property in the Property Register constitutes proof of ownership by the Claimant.³
13. The Board determines that, based on the Claimants' submissions, as well as external data consisting of satellite imagery, UN reports, media reports, and the List of Territories under Hostilities or Occupation, properties located in the cities of Avdiivka, Vuhledar, and Vovchansk were almost entirely destroyed during the time periods indicated in paragraph 10 above as a result of the internationally wrongful acts of the Russian Federation. The Board accordingly determines that, for the purpose of recording claims, the existence of damage or destruction of properties located in Avdiivka, Vuhledar, or Vovchansk that occurred during these time periods can be presumed, and that such damage or destruction can be presumed to have been caused by the internationally wrongful acts of the Russian Federation.
14. The Board therefore determines that the eligibility criteria in Article 18 of the Claims Rules for recording the Claims in the Register are met.

³ See e.g. Board Decision on G-A3.1-000001 (12 December 2024, corrigendum 16 March 2025) RD4U-Board-Sec-CLD(2024)01-corr [12].

IV. DECISION

15. Pursuant to Articles 2.2 and 6.5(c) of the Statute and Articles 21(7) and (8) of the Claims Rules, the Claims in Group **G-A3.1-000014**, as listed in RCMS, shall be recorded in the Register.



Robert Spano

Chair of the Board of the Register of Damage for Ukraine

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