

RD4U-Board-CLD(2026)04

**REGISTER OF DAMAGE
CAUSED BY THE AGGRESSION OF THE RUSSIAN FEDERATION
AGAINST UKRAINE**

Board Decision

Category A2.1 – Death of an immediate family member

Group G-A2.1-000009

**(Combatants, death verified by Register of Civil Status Acts, civil partnership
manually verified)**

1 April 2026

The Hague

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TECHNICAL SUMMARY

1. RCMS Group ID	G-A2.1-000009
2. Date of submission to the Board	3 March 2026
3. Claims category	A2.1
4. Description	Claims concerning combatants with information from the Register of Civil Status Acts confirming death and manually verified civil partnership between deceased and Claimant
5. Number of Claims	21
6. Submitted by Claimants on their own behalf	21
7. Submitted by Representatives using the issued Digital Authority	0
8. Submitted by a parent or guardian	0
9. Submitted through CPAS	0
10. Data from integrated registers or databases	<ul style="list-style-type: none"> • Demographic Register • Register of Civil Status Acts
11. External data	No
12. Use of mass claims processing methods and techniques	Grouping
13. Use of AI in processing	No
14. Executive Director's recommendation	To record the Claims in the Register

I. INTRODUCTION

1. This group comprises 21 claims (Claims) in category A2.1 – Death of an immediate family member (Group).
2. The Claims have been reviewed by the Secretariat in accordance with Article 19 of the Rules Governing the Submission, Processing and Recording of Claims (Claims Rules).

II. METHODOLOGY

3. The Group was formed by the Secretariat according to the following criteria:
 - a. the Claims were filed by natural persons who are Ukrainian nationals;
 - b. the Claims were filed by adult Claimants on their own behalf;
 - c. as per the Claimants' submissions, the Claims concern the death of an immediate family member which occurred in the territory of Ukraine;
 - d. the immediate family relationship indicated by the Claimants (civil partnership) is not automatically confirmed by an entry in Ukraine's Register of Civil Status Acts (Register of Civil Status Acts), but is supported by documents attached to the Claims;
 - e. the death is confirmed by an entry in the Register of Civil Status Acts;
 - f. as per the Claimants' submissions, the deceased were military service members;
 - g. the death, as well as the event that caused the death (as per the Claimants' submissions), occurred on or after 24 February 2022;
 - h. as per the Claimants' submissions, the death was caused by: (i) active hostilities, (ii) shelling (air strike, artillery, mortar, small arms, other types of shelling), or (iii) explosion of mines or other explosive devices;
 - i. the Claims fulfil the general requirements set out in Articles 10 and 13 of the Claims Rules, as well as the technical requirements prescribed by Article 17 of the Claims Rules; and
 - j. the Claims have not been the subject of a Board decision to date.
4. The Board has reviewed the criteria and the methodology applied by the Secretariat to identify and select the Claims in the Reparations Claims Management System (RCMS) for inclusion in the Group. Moreover, the Board has assessed the verification conducted by the Secretariat to ensure that the Claims meet the eligibility criteria.

5. The Board recalls its previous determination that, in accordance with Article 19(3) of the Claims Rules, it is appropriate for the Secretariat to rely on data from the Register of Civil Status Acts in addition to evidence contained in the Claims.¹

III. ASSESSMENT

6. Article 6.5(c) of the Statute of the Register of Damage Caused by the Aggression of the Russian Federation against Ukraine (Statute) provides that the Board has the “ultimate authority in determining the eligibility of claims to be recorded in the Register, based on the recommendation of the Executive Director”. In accordance with Article 2.1 of the Statute, the Register’s role is to assess and determine the “eligibility of claims for inclusion in the Register” and to record eligible claims “for the purposes of their future examination and adjudication”. The Register does not have any adjudicative functions with respect to such claims, including a determination of responsibility and an allocation of any payments or compensation.
7. On this basis, the Board considers that in the performance of its functions under the Statute, its role is limited to ascertaining whether the criteria for the eligibility of claims submitted, as laid down in Article 2.2 of the Statute and Article 18 of the Claims Rules, have been met. This determination is made applying a *prima facie* standard of review of the evidence and information provided in the recommendation of the Executive Director.
8. The Board recalls its previous determination that claims for the deaths of combatants can in principle be recorded in the Register if they otherwise meet the eligibility criteria, and that decisions on the merits of these claims and the underlying legal principles are for a future Claims Commission to make.²
9. Pursuant to Article 18 of the Claims Rules, claims shall be eligible for recording if they meet the following criteria:
 - a. the claims are submitted by or on behalf of an eligible Claimant;
 - b. the claims are for damage, loss, or injury that occurred on or after 24 February 2022;
 - c. the claims are for damage, loss, or injury that occurred in the territory of Ukraine within its internationally recognised borders, extending to its territorial waters; and
 - d. the claims are for damage, loss, or injury that was caused by the Russian Federation’s internationally wrongful acts in or against Ukraine.

¹ See e.g. Board Decision on Group G-A2.1-000001 (17 March 2025) RD4U-Board-CLD(2025)03 [4].

² See e.g. Board Decision on Group G-A2.1-000002 (17 March 2025) RD4U-Board-CLD(2025)04 [7]-[11].

10. Claims cannot be recorded in the Register if they are manifestly unfounded.
11. The Claimants in the Group are natural persons of Ukrainian nationality who have submitted Claims on their own behalf. The Claims concern deaths that occurred on or after 24 February 2022 based on the date of event indicated by the Claimants, as well as the date of death recorded in the Register of Civil Status Acts. As per the Claimants' submissions, the deaths occurred within the internationally recognised territory of Ukraine.
12. The Claims contain data from the Register of Civil Status Acts and concern deaths caused by: (i) active hostilities, (ii) shelling (air strike, artillery, mortar, small arms, other types of shelling), or (iii) explosion of mines or other explosive devices.³ In addition, the Claims concern military service members,⁴ who *prima facie* qualify as combatants under international humanitarian law. As such, their deaths can be considered linked to the aggression of the Russian Federation.⁵
13. The Claims concern the deaths of civil partners, as foreseen by paragraphs 3.3, 3.4, and 3.5 of the Claim Form and Rules for claims category A2.1 (Claim Form A2.1).⁶ The existence of the necessary immediate family relationship, a civil partnership, has been verified on the basis of the Claimant's statement and manual review of the documentation submitted by the Claimant in support of the kinship link. In particular, the Claims contain documents that demonstrate that, at the time of death, the deceased and the Claimant: (i) maintained a long-term close relationship, (ii) lived and maintained a household together, (iii) had common major expenditures, or (iv) provided assistance to one another and maintained other elements of a family relationship, as required by paragraph 3.5 of Claim Form A2.1.⁷ Furthermore, the death is confirmed by a relevant entry in the Register of Civil Status Acts which, as noted in previous decisions, the Board considers to constitute proof of death.⁸
14. The Board therefore determines that the eligibility criteria in Article 18 of the Claims Rules for recording the Claims in the Register are met.

³ See Board Decision on Group G-A2.3-000002 (23 September 2025) RD4U-Board-CLD(2025)17 [12].

⁴ Claimants in the Group selected "military service member" as the special status held by their deceased family members. The description of this special status, as presented to Claimants when submitting their Claims in Diia, does not encompass non-combatant military personnel such as religious and medical personnel.

⁵ See e.g. Board Decision on Group G-A2.1-000006 (9 December 2025) RD4U-Board-CLD(2025)25 [12].

⁶ Claim Form and Rules for claims category A2.1 – Death of an immediate family member (8 July 2024, revised 6 November 2024) RD4U-Board(2024)17-Rev1-EN [3.3]-[3.4].

⁷ *ibid*, [3.5].

⁸ See e.g. Board Decision on Group G-A2.1-000001 (n 1) [11].

IV. DECISION

15. Pursuant to Articles 2.2 and 6.5(c) of the Statute and Articles 21(7) and (8) of the Claims Rules, the Claims in Group **G-A2.1-000009**, as listed in RCMS, shall be recorded in the Register.



Robert Spano

Chair of the Board of the Register of Damage for Ukraine

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